

## Message Text

CONFIDENTIAL

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13

ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-09 H-02 INR-10 L-03 NSAE-00

NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12 CU-04 ACDA-19

IO-12 OIC-04 NEA-10 GAC-01 TRSE-00 MBFR-03 SAJ-01

RSR-01 /147 W

----- 057887

R 281135 Z APR 73

FM AMEMBASSY HELSINKI

TO SECSTATE WASHDC 6030

INFO SECDEF WASHDC

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY MOSCOW

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY OSLO

AMEMBASSY COPENHAGE

USMISSION NATO

AMEMBASSY VIENNA

C O N F I D E N T I A L HELSINKI 1118

E. O. 11652: GDS

TAGS: PTOR, OCON

SUBJ: CSCE: HUMAN CONTACTS ISSUE - ALLIED REACTION TO NEW  
SOVIET APPROACH

VIENNA FOR MBFR DEL.

REFS: A. HELSINKI 1115

B. HELSINKI 1116

1. IN RESPONSE TO SOVIET CONCESSIONS ON THIS ISSUE ( REFTELS),  
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THERE HAS EMERGED GENERAL ALLIED DISPOSITION TO ACCOMODATE DE-

SIRES OF WARSAW PACT DELEGATIONS AND TO BEGIN DETAILED NEGOTIATIONS ON INTRODUCTORY PARAGRAPH ( GENERAL PRINCIPLES) OF BASKET III MANDATE, THUS TACITLY DROPPING EARLIER ALLIED INSISTENCE UPON ATTEMPTING AGREEMENT ON SPECIFICS BEFORE ADDRESSING GENERALITIES. AS FURTHER CONCILIATORY GESTURE, ALL ALLIED DELS ( EXCEPT ITALIANS) ARE PREPARED TO USE THE AUSTRIAN DRAFT INTRODUCTORY PARA, RATHER THAN THE DANISH/ NATO TEXT, AS BASIS FOR DISCUSSION. HOWEVER, TWO HOUR NATO CAUCUS MEETING ON THIS SUBJECT FRIDAY EVENING, APRIL 27, FAILED TO REACH CONSENSUS ON DETAILED CHANGES THAT WOULD BE DESIRABLE IN AUSTRIAN TEXT.

2. DURING NATO CAUCUS, US AND UK URGED OTHER ALLIES TO REACH AGREEMENT OVER WEEKEND ON NEW DRAFT TO DETERMINE A FORMAL ITALIAN GOVERNMENT RESPONSE.

4. ON APRIL 27, DCM HAD DISCUSSED SUBJECT WITH MILESI FERRETTI WHO HAS BEEN HOLDING FORT AT FARNESINA WHILE OTHER TOP OFFICIALS HAVE BEEN TRAVELLING. HE WAS RATHER CAUTIOUS IN HIS REACTIONS TO THE KISSINGER SPEECH. MILESI FERRETTI APPRECIATES THE IMPORTANCE OF THIS INITIATIVE AND BELIEVES THAT THE EC NINE SHOULD FORMULATE IN AN AGREED RESPONSE.

5. ON THE SPECIFICS, MILESI FERRETTI EXPRESSED CONCERN THAT THE INCLUSION OF JAPAN WOULD TEND TO DILUTE THE SPECIAL ATLANTIC CHARACTER OF OUR RELATIONSHIP. HIS OTHER QUESTIONS HAD TO DO WITH THE REFERENCES TO EUROPEAN REGIONALISM WHICH HAVE BEEN DEALT WITH IN DEPTTEL 080688 WHICH WILL BE BROUGHT TO HIS ATTENTION.

6. WE BELIEVE THAT THE ITALIANS WILL MOVE QUICKLY TO ESTABLISH A GOVERNMENT POSITION ON A RESPONSE TO THE KISSINGER SPEECH. THEY WILL PREFER A EUROPEAN ( EC) REPLY AND WE THINK ANDREOTTI WILL FAVOR A QUICK BROAD BRUSH ACCEPTANCE OF THE OFFER TO WORK OUT A NEW ATLANTIC CHARTER WITHOUT WORRYING AT THIS STAGE ABOUT DETAILS. VOLPE

SECRET  
NMAFVVZCZ

\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

## Message Attributes

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**Disposition Authority:** boyleja  
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**TAGS:** OCON, PTOR, FI, OCON  
**To:** BONN  
BRUSSELS  
EUR  
LONDON  
MOSCOW  
PARIS  
ROME

SECSTATE WASHDC

WASHDC

**Type:** TE

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